## CONGRESSIONAL FIRE SERVICES INSTITUTE

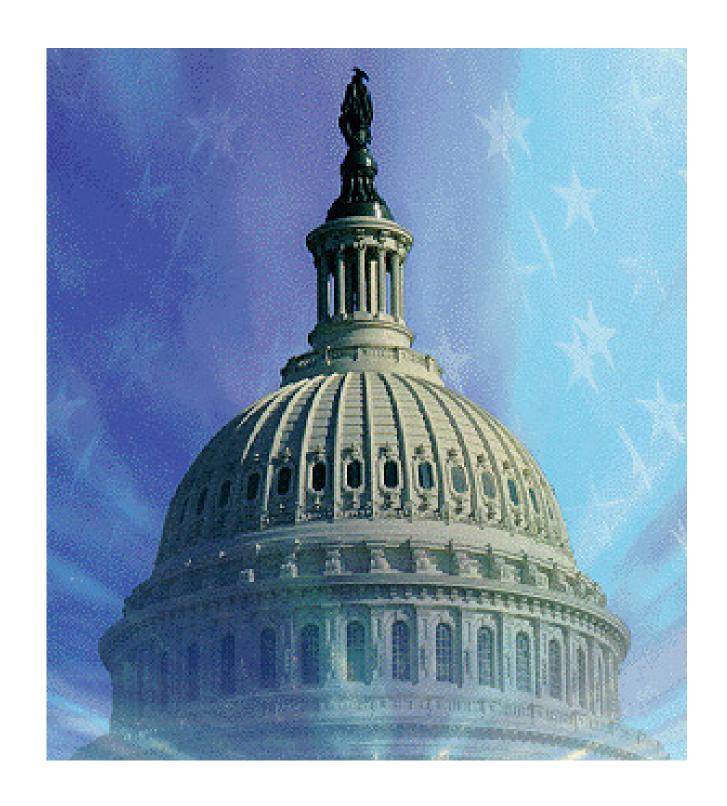


#### LEGISLATIVE OUTLOOK

117TH CONGRESS - FIRST SESSION



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# 

- NATIONAL ADVISORY COMMITTEE

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- THE FIRE SERVICE IN NUMBERS

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- THE 117TH CONGRESS

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- FIRE SERVICES CAUCUS
  Leadership and membership
- THE LEGISLATIVE PROCESS

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- THE APPROPRIATIONS CYCLE

  How is funding provided to programs and agencies?
  - CFSI'S LEGISLATIVE AGENDA

    Background on CFSI's policy priorities

#### CFSI NATIONAL ADVISORY COMMITTEE

The strength of CFSI is its National Advisory Committee (NAC). Composed of 38 trade groups, issue organizations, and professional associations—including the leading fire service organizations in the country—the NAC provides a forum where the national fire organizations conduct discussions and develop consensus on important national fire and emergency services issues. Funding for the United States Fire Administration and the AFG/SAFER grant programs, reallocation of spectrum for first responders, addressing fire service occupational cancer, and greater involvement of first responders in disaster mitigation are examples of the types of issues the NAC has supported.

#### MEMBER ORGANIZATIONS

American Fire Sprinkler Association Center for Campus Fire Safety Center for Public Safety Excellence Common Voices

Cumberland Valley Volunteer Firemen's Association

Fire Department Safety Officers

Association

Federation of Fire Chaplains

Fire and Emergency Manufacturers &

Services Association

Fire Apparatus Manufacturers'

Association

Fire Engineering Magazine

Firehouse Magazine

FireRescue Magazine

FireRescue1/Fire Chief

Institution of Fire Engineers – United

States of America Branch

Insurance Services Office

International Association of Arson

Investigators

International Association of Black

Professional Firefighters

International Association of Fire Chiefs

International Association of Fire Fighters

International Association of Wildland Fire

International Code Council

International Fire Buff Associates

International Fire Marshals Association

International Fire Service Training

Association

International Municipal Signal Association

International Society of Fire Service

Instructors

Johnson Controls

National Association of State Fire Marshals

National Board on Fire Service Professional

Qualifications

National Fallen Firefighters Foundation

National Fire Protection Association

National Fire Sprinkler Association

National Volunteer Fire Council

North American Fire Training Directors

Society of Fire Protection Engineers

Underwriters Laboratories

USA Sprinkler Fitters

VFIS

## THE U.S. FIRE SERVICE IN NUMBERS

#### COMPOSITION OF THE U.S. FIRE SERVICE

Approximately 29,705 fire departments in the US:

- 3,009- All career
- 2,368 Mostly career
- 5,206 Mostly volunteer
- **19,122** All volunteer

Approximately 1,115,000 firefighters

- 370,000 career firefighters
- **745,000** volunteer firefighters

Source: NFPA. Data is from 2018, the most recent year available.

#### FIRE LOSSES IN THE U.S.

An estimated 1,291,500 fires were reported in 2019.

These fires caused 3,704 civilian deaths, 16,600 civilian injuries, and \$14.8 billion in direct property damage.

An estimated 481,500 structure fires were reported.

These fires led to 2,980 civilian deaths, 13,900 civilian injuries, and \$12.3 billion in direct property damage.

Source: NFPA. Data is from 2019, the most recent year available.

#### FIRE DEPARTMENT CALLS

TOTAL: 36,746,500

- Fires **1,318,500**
- Medical Aid 23,551,500
- False Alarms **2,889,000**
- Mutual Aid 1,512,500
- Hazardous Materials 426,000
- Other 6,342,500

Source: NFPA. Data is from 2018, the most recent year available.

#### FIREFIGHTER DEATHS

There were 90 line of duty firefighter deaths in 2019.

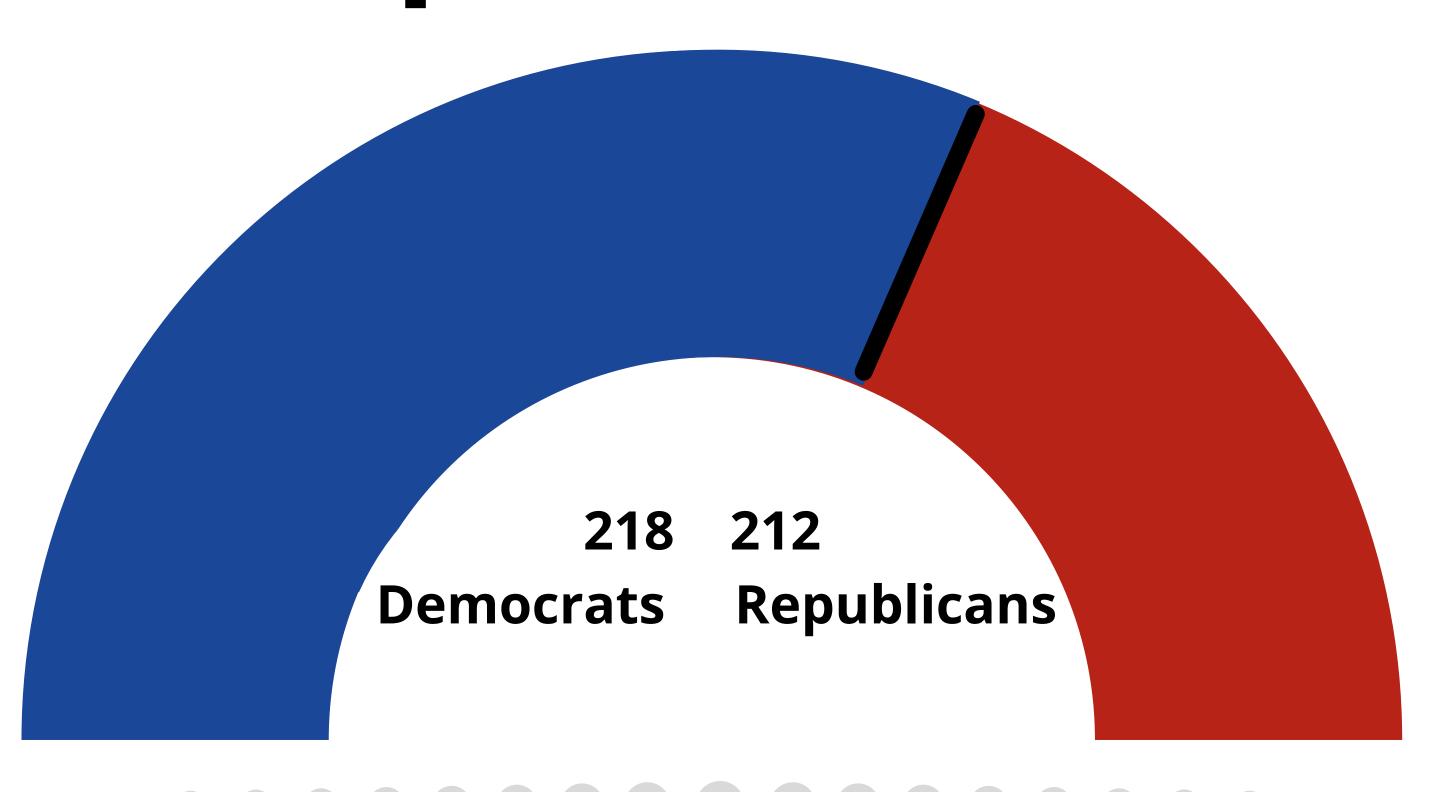
There were an estimated **60,825** firefighter injuries in 2019.

Fatality data source: NFFF. Injury data source: NFPA.

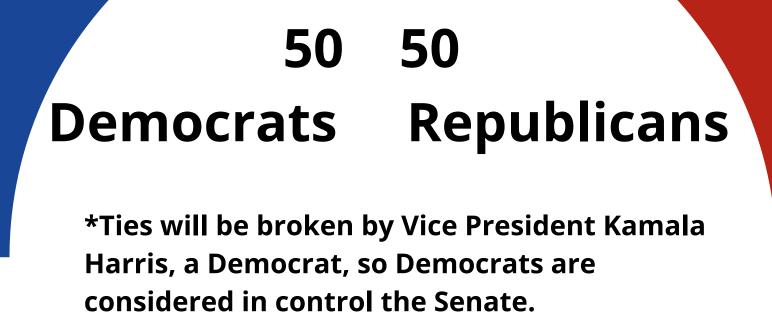


#### THE 117TH CONGRESS

## Makeup of the 117th House of Representatives



Makeup of the 117th Senate





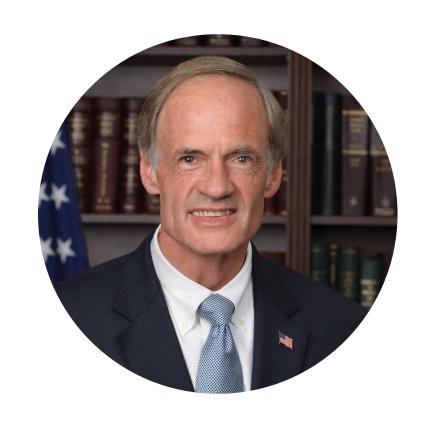
## CONGRESSIONAL FIRE SERVICES CAUCUS: LEADERSHIP



Sen. Lisa
Murkowski
(R-AK)
Chair



Rep. Mike
Bost
(R-IL)
Co-Chair



Sen. Tom
Carper
(D-DE)
Co-Chair



Rep. Steny
Hoyer
(D-MD)
Co-Chair



Sen. Susan
Collins
(R-ME)
Co-Chair



Rep. Bill
Pascrell
(D-NJ)
Co-Chair



Sen. Jon Tester
(D-MT)
Co-Chair



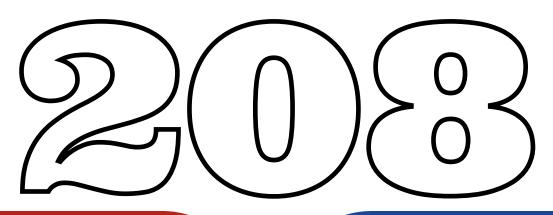
Rep. Brian
Fitzpatrick
(R-PA)
Co-Chair

## CONGRESSIONAL FIRE SERVICES CAUCUS: BY THE NUMBERS



In 1987, the Congressional Fire Services Caucus was created to educate members of Congress about the needs of the fire and emergency services.

#### TOTAL MEMBERSHIP



58 House Republicans 94 House Democrats

34 Senate
Democrats

22 Senate Republicans

\*numbers current as of April 17 2021



Is your member of Congress in the Congressional Fire Services Caucus? Click here to find out.

If they are not, <u>ask them to join!</u>



## CONGRESSIONAL FIRE SERVICES CAUCUS: HOW DOES IT WORK?

- The Fire Caucus is bipartisan and bicameral
  - The 8 co-chairs (4 in the House and 4 in the Senate) are evenly divided between Democrats and Republicans
  - Chairmanship of the caucus rotates every two years between a Democrat and a Republican
- Being a member does **not** require taking positions on legislation
  - The Fire Caucus is an educational forum where members can learn about initiatives that best benefit fire departments in their states and congressional districts
  - The caucus is not about ideology, but rather recognizing and supporting our nation's first responders
- Help those who have dedicated their lives to helping others
  - Our nation's first responders work to keep our communities safe every day. The Congressional Fire Services Caucus helps ensure they have the tools they need to do their jobs.

#### LEGISLATIVE OVERVIEW

The legislative process determines how bills are introduced and the steps they must follow to become law.

In general, a bill must pass both the House and the Senate in the same form before it can be signed into law by the President.

#### The Legislative Process

Introduced in House	Passed House Committee	Passed House Floor	Passed Senate Floor	Signed Into Law
Introduced in Senate	Passed Senate Committee	Passed Senate Floor	Passed House Floor	Into Law







If a bill is introduced in the Senate, its bill number will start with an S. If a bill is introduced in the House, its bill number will start with H.R.



#### What is a companion bill?

If a bill is referred to as a "companion bill," that generally means it is similar or identical to a bill introduced in the other chamber.



#### APPROPRIATIONS

#### **Terms to Know**

- Omnibus: passed as one package. It generally provides new funding for agencies and programs in all 12 appropriations bills.
- **Minibus**: created when some of the 12 appropriations bills are bundled together into a package. It usually contains new funding for only those appropriations bills in the package and takes no action on the other bills.
- Continuing Resolution (CR): a spending measure that temporarily funds federal programs at the prior year's funding level until Congress passes new funding.

#### **FEBRUARY**



The president is expected to send their budget proposal to Congress in February



#### FALL/ WINTER

Congress should pass all 12 bills by Sep. 30 (end of the fiscal year), but they frequently push votes into Nov. and Dec.

### THE APPROPRIATIONS CYCLE

#### SPRING/ SUMMER

Congress holds hearings to discuss funding levels for various agencies and programs



#### SUMMER/FALL

Differences between House and Senate bills are worked out



#### SPRING/ SUMMER

House and Senate
Appropriations
Committees work to
pass their bills. The
full House and
Senate vote on
the bills





### CFSI LEGISLATIVE AGENDA

117TH CONGRESS



#### LEGISLATIVE PRIORITIES

#### FOR THE 117TH CONGRESS

- Addressing the impact of the COVID-19
   pandemic on the fire and emergency services, including prioritizing fire and EMS personnel for vaccines, testing, and PPE.
- 2. Increasing funding for vital fire service grant programs, as well as other federal programs and agencies that provide training, equipment, and resources in support of our nation's firefighters and emergency services personnel.
- 3. Authorizing and funding federal programs that help to improve firefighter mental and physical health.
- Advocating for legislation that improves Americans' fire and life safety through research and incentivizing detection, alarm, and suppression technology.
- Generally, ensuring fire and emergency services personnel have what they need to do their jobs safely and effectively.



## COVID-19 - FIRE AND EMS: VACCINES, TESTING, AND PPE

#### Background



Fire and EMS personnel come into **direct contact** with **COVID-19-infected individuals** in the course of their daily job requirements.



**COVID-19** contact can happen on calls where **COVID** is known, as well as unrelated calls (e.g. responding to a house fire where someone on the scene happens to have COVID-19).



Limited access to testing can result in some fire service personnel working without knowing they have COVID-19, while delays in test results can lead to longer-than-necessary quarantines for personnel who do not have the virus.



Fire and EMS personnel must also have **access to PPE to perform their job safely**, which can be challenging given PPE shortages.



#### FIRE SERVICE GRANT PROGRAMS

#### Background



Due to the pandemic and the economic downturn, fire department funding is down.



Conversely, **the pandemic has increased the need** for fire and emergency services.



The pandemic has **negatively affected recruitment and training** of new firefighters, **as well as retention** of existing firefighters.



This **compounds recruitment and retention challenges** that the fire and emergency services were already facing pre-pandemic.



The AFG and SAFER grant programs provide funding directly to fire departments in need, minimizing burdensome administrative processes.



**AFG and SAFER are authorized for approximately \$750 million each**, but in the last 10 years, they haven't received anywhere near that level of funding. FY2021 funding was set at \$360 million per program.



#### U.S. FIRE ADMINISTRATION

#### Background



USFA is the lead federal agency for the fire and emergency services, providing support and leadership in the areas of training, education, research, and data collection



Each year, USFA provides training to approximately 100,000 fire and emergency service personnel through the National Fire Academy (NFA).



USFA also collects important data and conducts research to reduce the threat of fire and other dangers in local communities.



Over the past decade, USFA's budget has remained below the **authorized level of approximately \$76.5 million** per year through FY2023.



In FY2021, USFA received \$49.3 million.



## NATIONAL URBAN SEARCH AND RESCUE RESPONSE SYSTEM

#### Background



Established in 1989, the US&R system is a framework to help **organize federal**, **state**, **and local emergency response teams**.



The system has **28 task forces** that can be sent by FEMA ahead of a disaster, or deployed after disaster strikes.



As the nation's only self-sufficient, all-hazards, ready-response force, the system is essential to our nation's homeland security.



Unfortunately, recent appropriations have only covered a portion of the necessary costs, leaving local governments responsible for filling the gap and, thus, impairing local public safety.



In FY2021, the system received \$37.8 million.



#### NATIONAL FIREFIGHTER REGISTRY

#### Background



The National Firefighter Registry is an important resource to better understand the link between firefighting and cancer, potentially leading to **better prevention and safety protocols**.



Studies have indicated a strong link between firefighting and an increased risk of cancer.



Studies have been limited by lack of availability of important data and underrepresentation of women, minorities, and volunteer firefighters.



During the 115th Congress, both the House and Senate **unanimously approved** the Firefighter Cancer Registry Act (P.L. 115-194).



In FY2021, the National Firefighter Registry received \$2.5 million.



## STATE AND VOLUNTEER FIRE ASSISTANCE PROGRAMS (SFA/VFA)

#### Background



More homes and communities are being **built on** land that is at risk of fires.



This has contributed to a trend of more destructive and costly wildland fires.



**SFA and VFA help decrease total federal costs** for emergency wildland fire suppression by bolstering local readiness and improving local response in the event of a fire.



The programs also **reduce the threat of fire** to people, communities, and both public and private lands.



In FY2021, SFA was funded at \$73.4 million and VFA was funded at \$19 million.



## CARBON MONOXIDE POISONING PREVENTION ACT (S.351/H.R.1460)

**Summary**: The legislation establishes a federal grant program to assist states in carrying out carbon monoxide detector installation and education programs.

#### Background:

- Carbon monoxide is an odorless, colorless gas that is produced whenever fossil fuels are burned.
- According to the Centers for Disease Control and Prevention, there are more than 400 deaths and 50,000 emergency room visits caused by carbon monoxide poisoning every year.

#### **Status:**

- S. 351 was introduced by Senators Klobuchar and Hoeven on February 22, 2021.
- H.R. 1460 was introduced by Representatives Kuster and Carter on March 1, 2021. It passed the House of Representatives on April 15, 2021.

Introduced in House	Passed	Passed	Passed
	House	House	Senate
	Committee	Floor	Floor
Introduced in Senate	Passed	Passed	Passed
	Senate	Senate	House
	Committee	Floor	Floor

Signed Into Law



### PUBLIC HOUSING FIRE SAFETY ACT (S.265)

**Summary**: The legislation creates a grant program for public housing agencies to install automatic sprinkler systems in certain public housing projects.

#### Background:

- In buildings with sprinkler systems the death rate per fire can be reduced by at least 87% and the property damage decreased by up to 68%.
- The widespread adoption of fire sprinklers in the last 40 years is one of the elements that have led to an almost 50% reduction in fire deaths in this country.
- The risk of death to firefighters is nearly eliminated in a fully sprinklered structure and the injury rate is lowered by 67%.

#### **Status:**

- S. 265 was introduced by Senators Smith and Klobuchar on February 4, 2021.
- H.R.2638 was introduced by Representatives Watson Coleman and Rutherford on April 16, 2021.

Introduced in House	Passed	Passed	Passed
	House	House	Senate
	Committee	Floor	Floor
Introduced in Senate	Passed	Passed	Passed
	Senate	Senate	House
	Committee	Floor	Floor

Signed Into Law



#### HELPING EMERGENCY RESPONDERS OVERCOME (HERO) ACT (H.R.1480)

**Summary**: The legislation provides funding for peer counseling programs for public safety officers, and collects data on post-traumatic stress among public safety officers to assist in developing best practices and improving measures to recognize, prevent, and treat mental health issues.

#### Background:

- On the job, fire and EMS personnel are frequently exposed to scenes including traumatic injury and loss of life.
- The psychological effects of such exposure can have severe negative effects on fire and EMS personnel.
- There is a great need for more robust mental health awareness, treatment, and support in the fire and emergency services.

#### **Status:**

 H.R. 1480 was introduced by Representatives Bera and Fitzpatrick on March 2, 2021.

Introduced in House	Passed House Committee	Passed House Floor	Passed Senate Floor	Signed Into Law
Introduced in Senate	Passed Senate Committee	Passed Senate Floor	Passed House Floor	

#### AMERICAN RESCUE PLAN ACT (H.R.1319)

**Summary**: The bill provides additional funding to address the COVID-19 pandemic, including funding for individuals, businesses, states and localities, and much more.

#### **Fire Service Priorities**

Of importance to the fire and emergency services, the bill includes:

- \$100 M for the Federal Emergency Management Agency.
- \$100 M for AFG and \$200 M for SAFER.
- \$219.8 billion for the COVID State Fiscal Recovery Fund.
- \$130.2 billion for the COVID Local Fiscal Recovery Fund.
- Funding to address mental health issues among first responders.
- Funding for COVID-19 vaccines, testing, etc.

#### **Status:**

H.R. 1319 was signed into law on March 11, 2021.

Introduced in House	Passed House Committee	Passed House Floor	Passed Senate Floor	Signed Into Law
Introduced in Senate	Passed Senate Committee	Passed Senate Floor	Passed House Floor	

